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TO SECSTATE WASHDC 8054

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E.O. 11652: N/A TAGS: PFOR, BR

SUBJECT: FOREIGN MINISTER SPEAKS ON FOREIGN POLICY

SUMMARY: IN BROAD-RANGING SPEECH, FOREIGN MINISTER SIL-VEIRA SAID INTERDEPENDENCE SHOULD NOT BE CONFUSED WITH CONTINUING DC/LDC DISPARITIES, SAID BRAZIL SHOULD HELP U.S. TO "UNDESTAND AND ACCEPT GREATER HORIZONTAL COOP-ERATION" WITH OTHER COUNTRIES OF WESTERN BLOC, AND REAFFIRMED ESTABLISHED POLICY REGARDING USSR, CHINA, AFRICA, AND THIRD WORLD. END SUMMARY.

- 1. IN BROAD-RANGING SPEECH AT PERNAMBUCO UNIVERSITY LAW SCHOOL MARCH 4, FOREIGN MINISTER SILVEIRA HAD COMMENTS ON FOLLOWING TOPICS:
- 2. UNITED STATES: BRAZIL SHOULD HELP U.S. "UNDERSTAND AND ACCEPT GREATER HORIZONTAL COOPERATION WITH THE OTHER COUNTRIES OF THE WESTERN BLOC, WITHOUT WHICH THE UNITY OF THAT GROUP, TO WHICH WE BELONG, WILL CONTINUE TO SUFFER. IT IS NECESSARY THAT THE U.S. ACCEPT, IN AN OPERATIONAL WAY, THAT DECISIONS WHICH AFFECT THE SURVIVAL AND IDEOLOGICAL IDENTIFY OF THE WESTERN COUNTRIES SHOULD BE TAKEN BEARING IN MIND THE LEGITIMATE ASPIRATION OF ALL THOSE COUNTRIES... WE HAVE BEEN SEEKING ... TO TIGHTEN CONSULTATIONS WITH THE AMERICAN GOVERNMENT TO MAKE THIS UNCLASSIFIED

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OBJECTIVE EFFECTIVE. THE SAME UNDERSTANDING SEEMS TO

EXIST ON THE PART OF THE AMERICAN SECRETARY OF STATE ... (THERE ARE STILL BILATERAL PROBLEMS, HOWEVER,) WHICH DERIVE FROM A CERTAIN RESISTANCE THAT PERSISTS IN MANY SECTORS OF THE AMERICAN GOVERNMENT TO THE INEVITABLE TRANSFORMATIONS WHICH ARE TO BRING THE DEVELOPMENT COUNTRIES TO A SITUATION OF GREATER EQUALITY WITH RESPECT TO THE INDUSTRIALIZED COUNTRIES."

- 3. INTERDEPENDENCE: "IT IS IMPORTANT TO KNOW IF THE CURRENT TYPE OF INTERDEPENDENCE, WHICH TODAY LINKS THE CENTRAL ECONOMIES TO THE SO-CALLED PERIPHERAL ECONOMIES, IS THE MOST FAVORABLE FOR THE PROGRESS OF THE LOWER-INCOME COUNTRIES. IT SEEMS EVIDENT THAT IT IS NOT, AS IS DEMONSTRATED BY THE VERY VULNERABILITY OF THESE DEVELOPING COUNTRIES IN RELATION TO THE FLUCTUATIONS OF THE ECONOMIC ACTIVITIES OF THE INDUSTRIALIZED COUNTRIES. INTERDEPENDENCE CANNOT IMPOSE LIMITS ON THE PROCESS OF EVELOPMENT OF THE LESS ADVANCED COUNTRIES OR CONDEMN THEM TO AN INSOLUBLE SOCIO-ECONOMIC VICIOUS CIRCLE ... WHAT IS WANTED IS TO SUBSTITUTE THIS VERTICAL INTERDEPENDENCE FOR A HORIZONTAL ONE BASED ON COOPERATION AND EQUITABLE ECONOMIC OPPORTUNITIES."
- 4. INTERNATIONAL ECONOMIC CRISIS: "LET US HOPE THAT THE CURRENT INTERNATIONAL ECONOMIC CRISIS CAN SERVE AS A CATALYTIC ELEMENT FOR MORE DYNAMIC INTERNATIONAL COOPERATION, FOR WHICH OUR DETERMINATION IS NOT ENOUGH, SINCE IT IS ESSENTIAL ALSO THAT THE GREAT INDUSTRIALIZED NATIONS ACCEPT THE NECESSITY OF RADICAL TRANSFORMATIONS IN THEIR MANNER OF ACTING."
- 5. DETENTE (AFTER ASSERTING THAT TWO SUPERPOWERS HAVE REACHED SOME AGREEMENTS ENABLING THEM TO DEVOTE MORE OF THEIR RESOURCES TO THEIR OWN DEVELOPMENT BUT HAVE LEFT THEIR ALLIES IN COLD-WAR POSITIONS): "THIS REGIMENTED BEHAVIOR NO LONGER SHOWS ITSELF APPROPRIATE TO THE INTERESTS OF THE PERIPHERAL NATIONS, ABOVE ALL THOSE WITH GREATER CAPACITY FOR INTERNATIONAL PROJECTION. IN MANY CASES, IT DOES NOT EVEN RESPOND TO THE FUNDAMENTAL INTERESTS OF THEIR SECURITY". UNCLASSIFIED

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6. USSR: "RELATIONS WITH THE SOVIET UNION ARE DEVELOP-ING IN THE EXACT PRACTICE OF MUTUAL RESPECT AND NON-INTERFERENCE IN INTERNAL AFFAIRS. WE HAVE BEEN SEEKING TO BROADEN THE AREAS OF POSSIBLE COOPERATION, WHICH, SERVING THE ECONOMIC INTERESTS OF BOTH COUNTRIES, DO NOT CREATE PROBLEMS ON OTHER LEVELS OF THEMUTUAL RELATIONSHIP."

7. CHINA: "FROM THE POST-WAR POLITICAL IMPASSES WE INHERITED AMBIGUOUS SITUATIONS IN VARIOUS PARTS OF THE WORLD, THE CONTINUATION OF WHICH IS A SOURCE OF CONSTANT THREATS TO WORLD PEACE. IN INCREASING ITS PARTICIPTION ON THE WORLD PEACE. BRAZIL CANNOT AVOID DEFINING ITSELF WITH REGARD TO THOSE PENDING. VARIOUS OF THESE HAVE BEEN RESOLVING THEMSELVES IN RECENT YEARS. ONE OF THE QUESTIONS WAS THE RECOGNITION OF THE PEOPLE'S REPUBLIC OF CHINA. COMPRISING A FIFTH OF THE WORLD'S POPULATION, CHINA HAS THE CONDITIONS TO CARRY OUT AN IMPORTANT ROLE IN THE HANDLING OF QUESTIONS OF WAR OR PEACE IN THE WORLD. IT IS IMPORTANT THAT (CHINA) FIND, IN CO-EXISTENCE WITH OTHER NATIONS, REASONS FOR CONTRIBUTING CONSTRUCTIVELY IN FAVOR OF PEACE."

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- 8. COLONIALISM: "IN BRAZIL, THE FEELING OF FRATERNITY WITH THE PEOPLES OF ANGOLA, MOZAMBIQUE, GUINEA-BISSAU, AND CAPE VERDE GAVE SPECIAL STIMULUS TO THE NEW GOVERNMENTAL ATTITUDE OF MUCH GREATER PARTICIPATION IN THE ERADICATION OF COLONIALISM. TO THESE STATES IN FORMATION WE EXTEND OUR SINCERE COOPERATION."
- 9. MIDDLE EAST: "IN THE NEAR EAST (SIC), OTHER RECURRING AND EVER SHARPER TENSIONS REQUIRED CONSIDERED REVIEWS AND UPDATED DECISIONS ON THE PART OF THE GOVERNMENT. (AS A) COUNTRY AVERSE BY TRADITION AND BY LAW TO

TERRITORIAL CONQUEST BY FORCE, BRAZIL COULD NOT BACK A CONDUCT WHICH, IN THIS MOMENT, CONTRIBUTES TO KEEPING THE WORLD ANXIOUS WITH REGARD TO ITS OWN FUTURE. AT THE SAME TIME, KNOWING HOW TO DISTINGUISH THE CIRCUMSTANTIAL FROM THE FUNDAMENTAL, AND ALTHOUGH MAINTAINING OUR JUSTIFIED AVERSION TO THE EXCESSES OF EXTREMIST GROUPS, WE ASSUMED THE RESPONSIBILITY OF RECOGNIZING THE PALESTINIANS' LEGITIMATE RIGHTS TO NATIONALITY AND SOVEREIGHTY. OF WHICH THEY WERE DEPRIVED."

10. GROUP OF 77, NON-ALIGNED, THIRD WORLD: "THE COMMON DENOMINATOR OF THESE GROUPS IS THE RECOGNITION, ON THE PART OF THOSE COUNTRIES, THAT THEY CONSTITUTE THE PORTION OF HUMANITY LESS FAVORED BY MATERIAL PROGRESS AND THE URGENT DESIRE ALL NOURISH OF FINDING MEANS FOR THE UNCLASSIFIED

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CORRECTION OF THAT INEQUITY. WITH THAT GROUP OF COUNTRIES WE FIND VARIOS AREAS OF COINCIDENCE, THIS,
HOWEVER, DOES NOT TRANSFORM US INTO AUTOMATIC FOLLOWERS
OF THE POLITICAL DECISIONS OF THEIR MAJORITY. OUR
EFFORT HAS BEEN THAT OF ACTING, TOGETHER WITH THE OTHER
DEVELOPING COUNTRIES, IN THE SENSE OF HELPING THE
COORDINATION OF THEIR EFFORTS IN A CONSTRUCTIVE AND
EFFICIENT WAY, NOT LETTING OUTSELVES BE DELUDED WITH
FORMAL DECLARATORY VICTORIES IN INTERNATIONAL FORUMS
TO WHICH CONSEQUENT MATERIAL SUCCESSES DO NOT CORRESPOND.
FOR THIS (REASON) WE AVOID DEMAGOGIC POSITIONS OF CONFRONTATION WITH THE DEVELOPED COUNTRIES, WHICH WE
WISH TO CONVINCE AND WITH WHICH WE WISH TO NEGOTIATE."
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Message Attributes

Automatic Decaptioning: X Capture Date: 01 JAN 1994 Channel Indicators: n/a

Current Classification: UNCLASSIFIED

Concepts: POLICIES, SPEECHES, FOREIGN POLICY POSITION, INTERGOVERNMENTAL COOPERATION Control Number: n/a

Copy: SINGLE Draft Date: 07 MAR 1975 Decaption Date: 01 JAN 1960 Decaption Note: Disposition Action: n/a Disposition Approved on Date: Disposition Authority: n/a Disposition Case Number: n/a

Disposition Camment:
Disposition Date: 01 JAN 1960
Disposition Event:
Disposition History: n/a Disposition Reason: Disposition Remarks:

Document Number: 1975BRASIL01747 Document Source: CORE Document Unique ID: 00

Drafter: n/a Enclosure: n/a Executive Order: N/A Errors: N/A

Film Number: D750081-0440

From: BRASILIA

Handling Restrictions: n/a Image Path:

Legacy Key: link1975/newtext/t19750373/aaaacnyg.tel Line Count: 204

Locator: TEXT ON-LINE, ON MICROFILM Office: ACTION ARA Original Classification: UNCLASSIFIED Original Handling Restrictions: n/a Original Previous Classification: n/a Original Previous Handling Restrictions: n/a

Page Count: 4

Previous Channel Indicators: n/a
Previous Classification: n/a Previous Handling Restrictions: n/a Reference: n/a

Review Action: RELEASED, APPROVED Review Authority: CollinP0

Review Comment: n/a Review Content Flags: Review Date: 29 MAY 2003

Review Event:

Review Exemptions: n/a
Review History: RELEASED <29 MAY 2003 by RuthemTJ>; APPROVED <26 FEB 2004 by CollinP0>

Review Markings:

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JÚL 2006

Review Media Identifier: Review Referrals: n/a Review Release Date: n/a Review Release Event: n/a **Review Transfer Date:** Review Withdrawn Fields: n/a

Secure: OPEN

Subject: FOREIGN MINISTER SPEAKS ON FOREIGN POLICY SUMMARY: IN BROAD-RANGING SPEECH, FOREIGN MINISTER SIL-

TAGS: PFOR, BR, US, XX, (AZEREDO DA SILVEIRA, ANTONIO)

To: STATE

Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006